

Message Text

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ACTION IO-10

INFO OCT-01 CIAE-00 CU-02 INR-05 NSAE-00 RSC-01 USIA-06

AF-04 ARA-06 EA-06 EUR-12 NEA-06 ISO-00 DODE-00 PM-03

H-01 L-02 NSC-05 PA-01 PRS-01 SP-02 SS-15 /089 W

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P R 042014Z DEC 74

FM AMEMBASSY PARIS

TO SECSTATE WASHDC PRIORITY 4833

INFO USMISSION USUN

AMEMBASSY TEL AVIV

AMEMBASSY TUNIS

AMEMBASSY TRIPOLI

USINT ALGIERS

AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMEMBASSY JIDDA

AMEMBASSY RABAT

AMEMBASSY ADDIS ABABA

AMEMBASSY DAKAR

CONFIDENTIAL SECTION 01 OF 03 PARIS 29109

NESCO

E.O. 11652: N/A

TAGS: PORG, OCON, UNESCO

SUBJECT: VOTING PATTERNS ON JERUSALEM EXCAVATIONS

RESOLUTION (RESOLUTION 18 C/SHC/DR.2):

NOVEMBER 20 PLENARY SESSION

REF: STATE 26148

1. AS REQUESTED BY REFTEL, SALIENT ASPECTS OF NOVEMBER
20 GENERAL CONFERENCE PLENARY SESSION VOTE ON SUBJECT
RESOLUTION ARE: (A) RESOLUTION AS WHOLE PASSED BY ROLL
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CALL VOTE OF 64 IN FAVOR, 27 AGAINST, 26 ABSTENTIONS,

WITH 17 "ABSENCES"; (B) PRECEDING ROLL CALL VOTE ON PARAGRAPH 3 (AID CUT-OFF SANCTION SINCE INTERPRETED TO APPLY ONLY TO PARTICIPATION PROGRAM FUNDS) PASSED BY ROLL CALL VOTE OF 59 IN FAVOR, 34 AGAINST AND 24 ABSTENTIONS WITH 17 "ABSENCES"; (C) VOTING REFLECTED STRENGTH OF ARAB-MOSLEM (SOME ASIAN AND SOME AFRICAN) VOTES WITH STRONG SUPPORT OF SOVIET-EAST EUROPEAN STATES, AS WELL AS CUBA, MONGOLIA AND PRC; (D) ALL-OUT ARAB LOBBYING HERE AND IN MEMBER STATE CAPITALS, BUT AT THE COST OF DEEP AFRICAN BITTERNESS AND WHICH (E) YIELDED INCREASE OF ONLY 10 MORE VOTES OVER NOVEMBER 7 INITIAL VOTE IN COMMISSION, WHICH WAS 54 IN FAVOR, 21 AGAINST, 25 ABSTENTIONS ON RESOLUTION AS A WHOLE. MOREOVER, AS NOTED ABOVE, SEPARATE VOTE UPHOLDING SANCTION PARAGRAPH 3 IN NOVEMBER 20 PLENARY SESSION WAS 59 IN FAVOR, 34 AGAINST 24 ABSTENTIONS, 17 "ABSENCES", WHEREAS NOVEMBER 7 VOTE IN COMMISSION ON PARA 3 ALONE WAS 60 IN FAVOR, 15 AGAINST, 28 ABSTENTIONS AND 27 "ABSENCES."

2. POST-MORTEM SOUNDINGS WITH OTHER DELEGATIONS CONFIRM INITIAL INDICATIONS THAT ARABS PULLED OUT ALL STOPS AND UTILIZED ALL POSSIBLE LEVERAGE TO OBTAIN ACQUIESCENCES, FAILING AGREEMENT TO VOTE WITH THEM, FROM OTHER MEMBER STATES.

3. JAPANESE, FOR EXAMPLE, TOLD US THAT THEIR AMBASSADOR IN SYRIA WAS CALLED IN SPECIFICALLY BY S.A.R., ALONG WITH OTHER FOREIGN CHIEFS OF MISSION, BEFORE NOVEMBER 20 PLENARY VOTE. JAPANESE ULTIMATELY SPLIT VOTE BETWEEN "NO" ON SANCTION PARAGRAPH AND ABSTENTION ON RESOLUTION AS A WHOLE. ROK DELEGATION MEMBER APOLOGIZED ON OWN INITIATIVE TO US DELEGATION FOR THEIR VOTES NOVEMBER 20 IN FAVOR OF BOTH PARA 3 AND TEXT AS WHOLE WITH EXPLANATION THAT SAUDI ARABIANS AT UNGA HAD MADE SAG SUPPORT ON KOREAN QUESTION IN NEW YORK CONDITIONAL UPON ROK SUPPORT THIS ISSUE IN PARIS. THAIS, LAOS AND VIETNAMESE WERE NOTABLY AND PRUDENTLY "ABSENT" FROM BOTH COMMISSION AND PLENARY VOTES, WHILE SINGAPORE ABSTAINED NOVEMBER 20, TO CITE OTHER EXAMPLES OF FEAR OF ARAB VOTING POWER IN OTHER UN FORA. OTHERWISE INDIA, CONFIDENTIAL

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MALAYSIA, AND INDONESIA, WHO CO-SPONSORED THE RESOLUTION, FOLLOWED THROUGH WITH SUPPORTING VOTES.

4. KEY AFRICAN VOTES WERE SECURED BY INTENSE ARAB PRESSURE BUT, AS PREVIOUSLY REPORTED AND AS ISRAELIS HAVE SINCE NOTED TO US, IT WAS SIGNIFICANT THAT 18 AFRICAN STATES EITHER WERE "ABSENT" (5 COUNTRIES) OR, MORE IMPORTANTLY, ABSTAINED AS A TACIT SIGNAL OF NON-

SUPPORT. EVEN THOSE AFRICAN COUNTRIES IN WHICH MOSLEMS ARE A STRONG OR MAJORITY INFLUENCE WERE NOT UNANIMOUS IN SUPPORTING ARABS IN BOTH VOTES. SENEGAL -- NEW DG M'BOW'S COUNTRY OF ORIGIN -- ABSTAINED ON BOTH VOTES WHILE MALI AND UPPER VOLTA WERE "ABSENT." NIGERIA'S "YES" VOTES WERE IN VIOLATION OF INSTRUCTIONS TO ABSTAIN AND WERE CAST BY A MOSLEM MEMBER OF THE DELEGATION, ACCORDING TO A MEMBER OF THEIR PERMANENT DELEGATION. ZAIRE INTENDED TO BE "ABSENT" AS THEY WERE NOVEMBER 7 BUT A LAST MINUTE TELEPHONE CALL FROM THEIR

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AF-04 ARA-06 EA-06 EUR-12 NEA-06 ISO-00 DODE-00 PM-03

H-01 L-02 NSC-05 PA-01 PRS-01 SP-02 SS-15 IOE-00

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P R 042040Z DEC 74

FM AMEMBASSY PARIS

TO SECSTATE WASHDC PRIORITY 4834

INFO USMISSION USUN

AMEMBASSY TEL AVIV

AMEMBASSY TUNIS

AMEMBASSY TRIPOLI

USINT ALGIERS

AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMEMBASSY JIDDA

AMEMBASSY RABAT

AMEMBASSY ADDIS ABABA

AMEMBASSY DAKAR

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FINANCE MINISTER WHO WAS VISITING ABU DHABI (UNITED ARAB EMIRATES) ORDERED A CHANGE TO "YES" AT THE INSISTENCE OF HIS UAE HOSTS, ACCORDING TO THEIR PERMREP.

5. LATIN AMERICAN VOTES WERE HIGHLIGHTED BY BRAZILIAN AND CHILEAN VOTES CONCURRENTLY VOTING "YES" ON THE RESOLUTION AS A WHOLE BUT SPLITTING BETWEEN A CHILEAN "NO" AND A BRAZILIAN ABSTENTION IN THE SANCTION PARAGRAPH VOTE. ARGENTINA AND MEXICO ABSTAINED ON BOTH

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VOTES. THE CENTRAL AMERICAN STATES GENERALLY OPPOSED IN BOTH VOTES, ESPECIALLY COSTA RICA WHICH TOOK AN ACTIVE LEAD IN THE UNSUCCESSFUL EFFORTS NOVEMBER 6 AND 7 TO AMEND THE OPERATIVE PARAGRAPHS. PERU ALONE CONSISTENTLY SUPPORTED THE ARABS IN THE NOVEMBER 7 AND 20 VOTES.

6. COMMUNIST STATES VOTES ARE OF COURSE EXPLAINED BY CONSISTENT PRO-ARAB POLICIES.

7. WESTERN EUROPEAN "NO" VOTES WERE HIGHLIGHTED BY A CHANGE FROM THE FRENCH ABSTENTION ON THE RESOLUTION AS A WHOLE IN THE NOVEMBER 7 VOTE. HOWEVER, WESTERN EUROPEANS WERE NOTABLY SILENT IN DEBATES BEFORE NOVEMBER 7 AND 20 VOTES AS WELL AS REFRAINING, EXCEPT FOR FRANCE ON NOVEMBER 20, FROM EXPLANATIONS OF OPPOSITION.

4. VOTE BY COUNTRY ON SANCTION PARA 3 WAS: IN FAVOR: AFGHANISTAN, ALGERIA, SAUDI ARABIA, BAHREIN, BANGLADESH, BYELORUSSIA, BULGARIA, CHINA, CONGO (B), ROK, CUBA, EGYPT, UNITED ARAB EMIRATES, SPAIN, GAMBIA, GHANA, GUINEA, HUNGARY, INDIA, INDONESIA, IRAK, IRAN, JORDAN, KUWAIT, LEBANON, LIBYA, MADAGASCAR, MALAYSIA, MALTA, MOROCCO, MAURITANIA, MONGOLIA, NORTH KOREA, NIGER, NIGERIA, UGANDA, OMAN, PAKISTAN, PERU, POLAND, QATAR, GDR, RUMANIA, RWANDA, SOMALIA, SUDAN, SYRIA, CHAD, CZECHOSLOVAKIA, TOGO, TRINIDAD AND TOBAGO, TUNISIA, TURKEY, UKRAINE, USSR, YEMEN, YEMEN D.P.R., YUGOSLAVIA, ZAIRE. ABSTENTIONS WERE: ARGENTINA, BRAZIL, CAMEROON, C.A.R., COLOMBIA, DAHOMEY, EL SALVADOR, ETHIOPIA, GABON, GREECE, JAMAICA, KENYA, LESOTHO, LIBERIA, MALAWI, MAURITIUS, MEXICO, PHILIPPINES, PORTUGAL, SENEGAL, SIERRA LEONA, SINGAPORE, TANZANIA, ZAMBIA. "ABSENT" WERE: ALBANIA, BARBADOS, BURMA, BURUNDI, CYPRUS, IVORY COAST, DOMINICAN REPUBLIC,

GUINEA-BISSAU, GUYANA, UPPER VOLTA, LAOS, MALI, PARAGUAY,
SAN MARINO, SRI LANKA, THAILAND, VIET NAM.

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H-01 L-02 NSC-05 PA-01 PRS-01 SP-02 SS-15 IOE-00

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P R 042040Z DEC 74

FM AMEMBASSY PARIS

TO SECSTATE WASHDC PRIORITY 4835

INFO USMISSION USUN

AMEMBASSY TEL AVIV

AMEMBASSY TUNIS

AMEMBASSY TRIPOLI

USINT ALGIERS

AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

AMEMBASSY JIDDA

AMEMBASSY RABAT

AMEMBASSY ADDIS ABABA

AMEMBASSY DAKAR

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5. VOTE BY COUNTRY ON RESOLUTION AS A WHOLE WAS:

IN FAVOR: AFGHANISTAN, ALGERIA, SAUDI ARABIA, BAHREIN,
BANGLADESH, BYELORUSSIA, BRAZIL, BULGARIA, CHILE, CHINA,
CONGO (B), ROK, CUBA' DAHOMEY, EGYPT, UNITED ARAB
EMIRATES, SPAIN, GAMBIA' GHANA, GUINEA, HUNGARY, INDIA,
INDONESIA, IRAQ, IRAN, JAMAICA, JORDAN, KUWAIT, LEBANON,

LIBYA, MADAGASCAR, MALAYSIA, MALTA, MOROCCO, MAURITANIA,
MONGOLIA, NORTH KOREA, NIGER, NIGERIA, UGANDA, OMAN,
PAKISTAN, PERU, POLAND, QUATAR, GDR, RUMANIA, RWANDA,
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SOMALIA, SUDAN, SYRIA' TANZANIA, TURKEY, UKRAINE,
USSR, YEMEN, YEMEN D.P.R., YUGOSLAVIA, ZAIRE. COUNTRIES
AGAINST: FRG, AUSTRALIA, BELGIUM, BOLIVIA, CANADA,
COSTA RICA, DENMARK, ECUADOR, USA, FRANCE, GUATEMALA,
HAITI, HONDURAS, IRELAND, ICELAND, ISRAEL, ITALY,
LUXEMBURG, MONACO, NICARAGUA, NORWAY, NEW ZEALAND,
PANAMA, NETHERLANDS, UK, SWEDEN, VENEZUELA. ABSTENTIONS
WERE: ARGENTINA, AUSTRIA, CAMEROON, C.A.R., COLOMBIA'
EL SALVADOR, ETHIOPIA, FINLAND, GABON, GREECE, JAPAN,
KENYA, LESOTHO, LIBERIA, MALAWI, MAURITIUS'
MEXICO, NEPAL' PHILIPPINES, POLAND, SENEGAL, SIERRA
LEONA, SINGAPORE, SWITZERLAND, URUGUAY, ZAMBIA.,
"ABSENCES" WERE: ALBANIA, BARBADOS, BURMA, BURUNDI,
CYPRUS, IVORY COAST, DOMINICAN REPUBLIC, GUINEA-BISSAU,
GUYANA--THESE LATTER THREE, TWO "ABSENCES"--UPPER VOLTA,
LAOS, MALI, PARAGUAY, SAN MARINO, SRI LANKA, THAILAND,
VIET NAM.

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Message Attributes

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TAGS: PORG, OCON, UNESCO
To: STATE
Type: TE
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